

Detroit's Workforce Development System Redesign

Workforce Development System Redesign

The Mayor's Workforce Development Board and Detroit Employment Solutions Corporation engaged Accenture, Corporation for a Skilled Workforce, and University of Michigan Poverty Solutions to help inform and develop strategies to improve and redesign Detroit's current Workforce System.







Detroit Employment Solutions Corporation

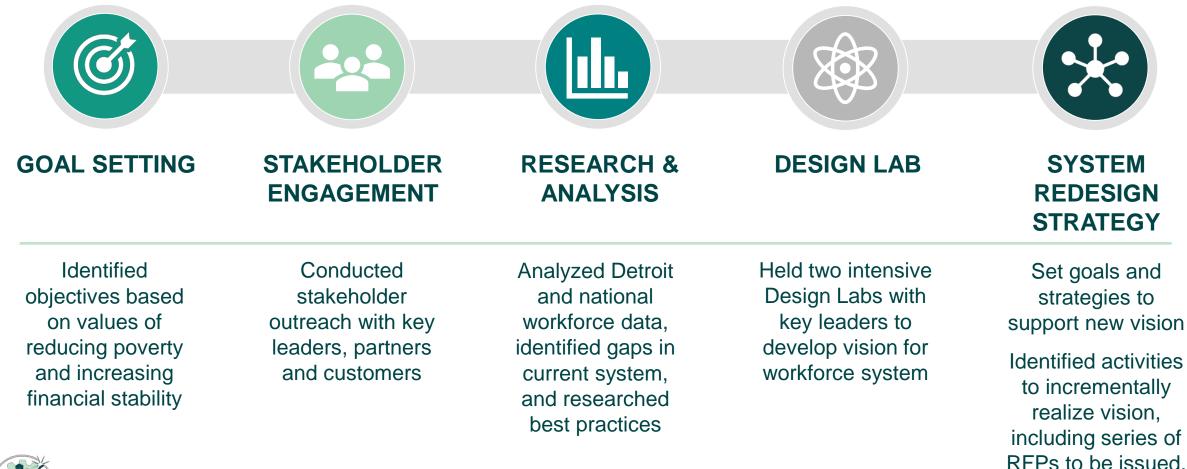
A Michigan Works! Agency







System Redesign Approach





System Redesign Goals

Job Seekers & Employers

DESC & Partners



Increase residential employment, improve family financial stability, and reduce poverty rate



Maximize impact and value add of DESC as workforce intermediary



Build and support a workforce system that yields the greatest benefits for job seekers and businesses in Detroit



Support learning, continuous improvement and innovation within DESC and among partners



Stakeholder Engagement Summary



- 11 focus groups
- 118 participants
- Job seekers, employers, stakeholders



- 5 stakeholder sessions
- 109 participants
- Workforce and communitybased organizations, Barriers Committee



- 18 interviews
- Key workforce development leaders





- 100 organizations receiving workforce funding
- 60% response
- Additional surveys distributed to RFI list



- 18 leadership site visits to contracted partners
- 6 data collection site visits



50+ engagements sessions, 125+ organizations and stakeholders

Stakeholder Engagement Themes

MAKE IT EASY

New model should eliminate redundancies and guide customers through steps

OUTCOMES OVER OUTPUTS

Better align incentives, accountability and processes to outcomes rather than outputs FOCUS ON YOUR SWEET SPOT

Each stakeholder should focus on what they do well and partner to fill gaps

MEET THEM WHERE THEY ARE

Bring services to the people where they are

LEVERAGE THE ECOSYSTEM

Build on and scale successful collaborations across stakeholders

INVEST IN TECHNOLOGY

New system should increase access to services and automate flow of information



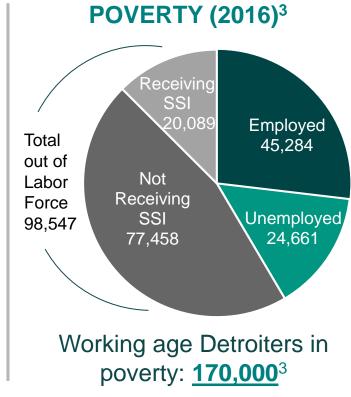
Detroit Labor Market Findings

EMPLOYMENT (MAY, 2018)¹

- Total Labor Force: 247,376
- Employed: 227,894
- Unemployed: 19,482
- Unemployment Rate:
 7.9%

EMPLOYED DETROITERS (MARCH, 2018)²





Detroiters outside of the labor force face high poverty rates and high barriers to employment



Source: ¹ Local Area Unemployment Statistics, Bureau of Labor Statistics, May 2018 ² MWDB Quarterly Progress Report, March 2018, ³ ACS 1-year 2016 estimate

Detroit Labor Market Findings

Certain populations are more likely to be unemployed or in poverty:



YOUTH

25,000 young adults are unemployed and out of school¹; 17,000 are in poverty²



RETURNING CITIZENS 60% of Detroiters with felonies are unemployed³

DISENGAGED WORKERS

38% of working-age Detroiters are not in the labor force; 42% of those out of the labor force have a disability⁴



MOTHERS AND FAMILIES WITH YOUNG CHILDREN 32% of female-headed households are in poverty; 47% of families with children under 5 are poverty⁴

DETROIT RESIDENTS FACE MULTIPLE CHALLENGES:

- Lack of transportation
- Lack of stable childcare
- Foundational skills gaps
- Physical and/or mental health issues
- Other barriers, including lack of stable housing or legal issues



Source: ¹ CSW Primary Research on Workforce Organizations ² IPUMS-USA, University of Minnesota ³ 2016 Michigan Department of Corrections, analyzed by Wayne State University Center for Urban Studies, March 2018 ⁴ ACS 1-year 2016 estimate

Future Workforce System Design Principles

The design principles outlined below were developed to ensure a MWDB and DESC-led workforce system that is customercentered, cooperative, and inclusive of all key stakeholders who provide services to employers and job seekers.

The Five Design Principles for a Customer-Centered Workforce System

MEASURES OF SUCCESS

Clear outcomes aligned to the system's purpose set to measure the success of the interoperability of the workforce system across all stakeholders. Measuring employment, services offered and delivered, staff training and reward, customer convenience, relationship building and adequately meeting supply and demand.

ACCOUNTABILITY

Identification of roles, tasks, and expectations set for jobseekers, career centers, and business services in contracts and agreements that support a system that is able to target responsibility for success and failure, deliver results, and achieve overall goals.



2

INCENTIVES

Financial rewards, public recognition, elevated roles, expanded scope, and increased development opportunities provide pathways to increased employer engagement and involvement in the workforce system.



FLEXIBILITY

Provide support to achieve the designed system goals and allow for organization's customization of services and operations to address the needs of their customers.



REPORTING

Seamless trackability for the career development and service intervention for all stages of the process of addressing the needs of Detroiters.

Future Workforce System Features

IMPROVED ACCESS

Location of Career Centers designed to make it easier to receive services



CONSISTENT, HIGH QUALITY SERVICES

High standards for customer experience and quality of services



TECHNOLOGY ENABLED

Less paperwork and more opportunities to connect online



CAREER PATHWAYS & PLACEMENT

Increased focus on building foundational and occupational skills and development of industry employer partnerships



FINANCIAL STABILITY

Strengthened financial capability and holistic support services

CURRENT STATUS

Services

 Review of national career center and youth best practices under way

Technology

 Information Management & Technology assessment in process

Career Pathways

 New Business Services model transition in process



Career Center RFP to be released December, 2018 Technology Solutions RFP to be released Fall, 2018 Job Development and Placement RFP released June, 2018

System Redesign Timeline

In addition to changes underway, the MWDB and DESC will be implementing several changes in the coming months to complete this redesign. Below are some of the critical next steps:



Information Management and Technology Upgrades

Enable DESC and its partners to better manage daily work, administer Individual Training Accounts, track services and outcomes, and monitor and manage performance.

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Refinement of Industry Engagement/Business Services

Develop industry-wide workforce strategies, increase employer use of workforce tools, and improve connections between job seekers and employers.



Launch Pilot Projects

Develop **pilot projects** that test various features of the new model. Implement new practices with current contracted partners that support flexibility, incentivize performance, establish mutual accountability measures and create a customer-centered culture.

Release Request for Proposals for Career Centers

Allow ample time for proposal development and a planning period for selected respondents. DESC requested and received approval from the State of Michigan Talent Investment Agency to extend contracts with the current One-Stop Career Services provider through June 2019.



July 2018 – June 2019

June 2018 – October 2018

April 2018 – May 2019

December 2018



APPENDIX

Detailed System Redesign Goals

1. Increase residential employment, improve family financial stability, and reduce poverty rate

- · Increase earnings and earning potential of working families
- · Assist working families in managing income, expenses and debt
- · Help families connect to wraparound services that support financial stability

2. Build and support a workforce system that yields the greatest benefits for job seekers and businesses in Detroit

- Fund training and service providers with strongest capacity to deliver evidence-based and innovative workforce programs
- Incentivize integration of critical services and collaboration across providers
- Ensure that mix of training and services removes barriers to work and equips underemployed/ out of work Detroiters with needed skills, while connecting to and driving economic growth
- Better reach and serve disengaged workers
- Improve quality of services: customer-centered program design with professional career navigation/advising support
- Increase access to and engagement in programs through a strategic mix of physical locations and technology enabled services
- · Promote a system that identifies and values skills and competencies of Detroiters

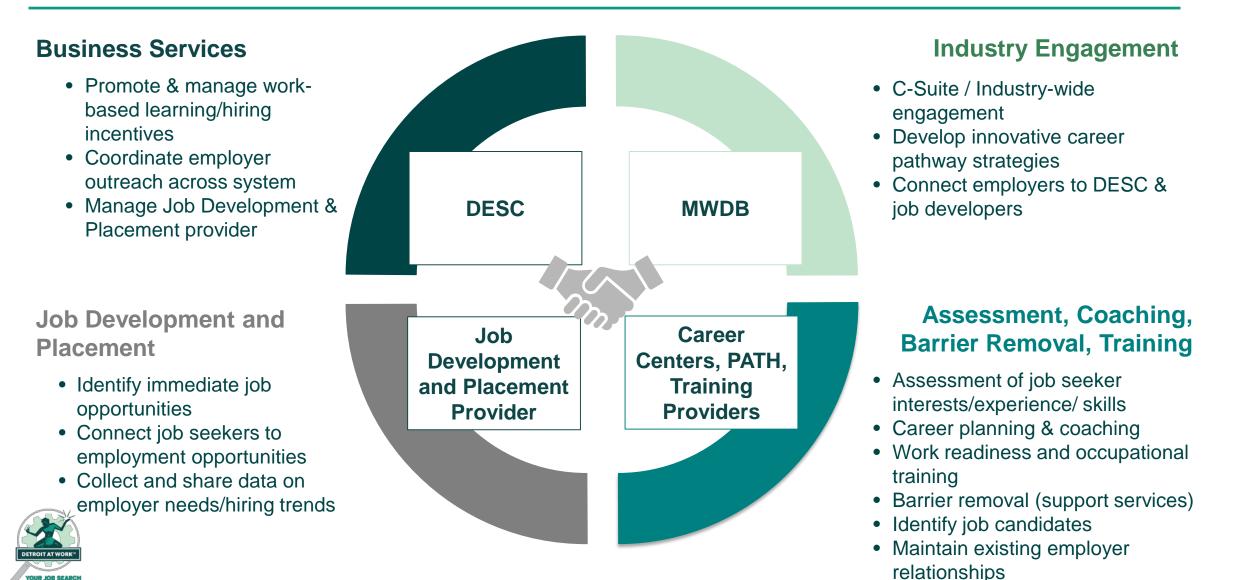
3. Maximize impact and value add of DESC as workforce intermediary

- Achieve operational excellence through improved processes and outcomes
- Ensure investment and programmatic decisions are data-driven
- · Assess and promote assets of partners in providing services

4. Support learning, continuous improvement and innovation within DESC and among partners



Redesigned Business Services Model



Technology-Enabled Solutions

FUTURE STATE:

Implement technology-enabled solutions for job matching

- Ability to filter by job requirements
- Job matching that ranks opportunities based on skills

Expand use of technology in outreach, intake and training (call center, web-based services and registration)

Seamless referral process

TECHNOLOGY-ENABLED SERVICE ENHANCEMENT OPPORTUNITIES

- Deliver technology-based services accessible to all individuals
- Increase customers' digital literacy
- Support technology-enabled learning
- Develop integrated data systems for case management and business services
- Serve customers virtually
- Online services include job search tools, virtual center orientations, and career assessments. Integrated social media into job search services



WIMDES Assessment launched June, 2018 Technology Solutions RFP to be released Fall, 2018

DESC Partner Site Visits: Summary of Findings

DESC leadership conducted site visits with contracted partners to collect feedback on DESC's role and the programs it oversees.

Feedback on DESC Service System

- Need more physical access points to reach jobseekers
- Desire stronger partnerships with One-Stop Service Centers that result in better access to job leads, occupational training and timely feedback
- Need to reduce administrative barriers to services
- PATH providers reported benefits to working collaboratively to fill job orders
- Want to maintain ability to **directly** engage employers to meet job placement goals

Feedback on DESC Role

- Desire support from DESC/MWDB in convening larger employers and mapping out immediate jobs and career pathways
- Encourage DESC to regularly convene contracted partners to share MWDB and DESC vision & strategy, provide policy updates and facilitate peer support
- Expand funder-grantee relationship to partnership based on mutual respect and recognition for the critical role and value of each entity.
- Improve RFP process to allow for more response time and feedback on decisions.



Request for Information: Summary of Findings

The MOWD and DESC issued a Request for Information (RFI) to organizations receiving public or private workforce funding, in order to identify the assets and challenges of local workforce organizations and to solicit feedback on design ideas.

Overview

- Gathered key insights into jobseeker demographics and capacity of providers
- Assisted in prioritizing design ideas, including barrier removal services

Key Findings

- Strong desire to increase the number of access points
- Important to include financial stability as goal for the system re-design, not just employment
- Given the number of working poor in Detroit, consider additional ways to serve this group
- Prioritize foundational skill development and occupational training, with greater integration
- Continue to address transportation issues at the policy and program levels
- Focus on closing gaps in employment and financial outcomes for different groups, like women with children
- Better understand employment and labor force participation gaps for Detroiters ages 45-64



60% RESPONSE

RECIPIENTS

100

RATE

48 QUESTIONS

Stakeholder Representation

The following stakeholders were engaged through the planning process. This is not an exhaustive list.

Job Seekers

- Detroit at Work Career Center Customers
 - Northwest Activity Center
 - Southwest Detroit Center
 - Samaritan Center
- Matrix Customers
- Crossroads Customers
- PATH Customers

Additional participants from affiliated programs and neighborhoods

- Comfort & Care
- Henry Ford Village
- People Ready
- Henry Ford Health System
- Jani-King (Ford Field)
- Detroit Manufacturing Systems
- MOGO
- •CVS Health
- Shift Transit
- Henry Ford College
- Penske Corporation
- Strategic Staffing Solutions
- DTE Energy

- DMC Health System
- Ascension Health
- Northeast Guidance Center
- Great Lakes Water Authority
- HMSA

Employers and Labor Unions

- Presbyterian Villages of Michigan
- Michigan Department of Health and Human Services
- Development Centers
- State of Michigan
- IBEW Local 58
- Laborer's Local 1191
- OE Local 324

Detroit Workforce Leaders

- DESC Staff & Board
- Mayor's Office of Workforce
 Development
- Mayor's Workforce
- Development Board
- MI Talent Investment Agency
- Detroit LISC
- Corporation for a Skilled
 Workforce
- Detroit Regional Workforce
- Fund/United Way for
- Southeastern Michigan
- Workforce Intelligence Network



Stakeholder Representation (Cont'd)

The following stakeholders were engaged through the planning process. This is not an exhaustive list.

Funders	Training Providers	Workforce and Community Organizations	
 The W.K. Kellogg Foundation United Way for SE Michigan Detroit LISC McGregor Fund JPMorgan Chase Skillman Foundation Ballmer Group DTE Energy JPMorgan Chase 	 Henry Ford Community College Career Essentials Learning Center Detroit Training Center DSDT/Astute Artistry Emerging Industries Training Institute Excelling EZ Truck Driving School Incite Focus International Trucking School MedCerts New Horizons Learning Center Phlebotomy Express Anbeyon Truck Greater Horizons Suburban Truck Driving Training School Midwest Careers Institute DPSCD CTE and Adult Education Irving's Professional 	 Focus: HOPE SER Metro Detroit Ross Innovative Employment Solutions Operation Able Winning Futures Goodwill Build Institute Dominican Literacy Center Eastside Community Network Mercy Education Project Payne Pulliman School SWES JVS ACCESS Resource Network DCC Midwest Careers 	 Matrix Human Services Coalition on Temporary Shelters St Vincent Sara Fisher Center PW Empowerment School Reading Works My Start Now Forgotten Harvest Gleaners Community Food Bank NSO Alternatives for Girls Detroit Rescue Mission Ministries YMCA Michigan DHHS Urban Neighborhood Initiatives Jackets for Jobs Development Centers
	\mathbf{U}	• DCC	 Jackets for Jobs

19

Request for Information Respondents

The following stakeholders responded to the Request for Information (RFI) which was issued by DESC to those organizations receiving public or private funds for workforce and training services

 Build Institute Detroit Job Corps Center Wayne Metropolitan Community Action Suburban Truck Driver Training School
 The Guidance Center Agency Mercy Education Project **Restaurant Opportunities Center** Big Brothers Big Sisters of 60% **Metropolitan Detroit** Pro-Literacy Detroit • of Michigan Matrix Human Services Black Family Development Central Detroit Christian CDC Incite Focus Neighborhood Service Organization- Detroit Rescue Mission Ministries RESPONSE EcoWorks Youth Link New Prospect Learning Lab Abbott & Associates Financial RATE • Winning Futures Services, LLC. Osborn Neighborhood Alliance Computer Networking Center • Development Centers The Resource Network United Way for Southeastern Michigan Urban Neighborhood Initiatives Wayne County Community College YMCA of Metro Detroit District Aress Academy Detroit Training Center Jackets For Jobs Reading Works Detroit Career Health Studies Institute **QUESTIONS** Detroit Public Schools Community Dominican Literacy Center District Operation ABLE of Michigan Midwest Careers Institute Connect Detroit

Michigan HRDI

*RFI was sent to 100 organizations receiving workforce funding as identified through DESC, publicly reported IRS Form 990s, foundation websites, federal data portals, news articles and press releases

Greater Horizon Training Institute



Data Sources

In addition to collecting data through the stakeholder engagement effort, quantitative data from the following entities was pooled together to provide a comprehensive view of the Detroit Labor Market.

This information was used to create a baseline of understanding for the participants of the Design Labs in order to inform holistic decisions.





Acknowledgements

- The Mayor's Workforce Development Board (MWDB) and its committee charged with overseeing DESC and One-Stop operations helped to shape the goals and scope of the system redesign effort, including the RFI
- Accenture implemented the stakeholder engagement process, created reports that described the customer experience and synthesized a wide range of data, facilitated Design Labs, and produced an implementation plan.
- Corporation for a Skilled Workforce provided consulting support to the Mayor's Office of Workforce Development, the MWDB and DESC over the past three years, produced a two-part report that shaped our foundational understanding of the Detroit labor market, identified national best practices from the workforce field, and helped to create, administer and analyze the Request for Information.
- The W.K. Kellogg Foundation and JPMorgan Chase have significantly invested in building our capacity to define and pursue a strategic focus.
- United Way for Southeastern Michigan and the Detroit Regional Workforce Fund teamed with Accenture to coordinate several of the stakeholder focus groups and continue to contribute resources to our redesign effort.
- DESC partnered with the McGregor Fund and the Workforce Intelligence Network (WIN) to conduct site visits with DESC contracted partners and focus groups with front-line staff.
- Generous philanthropic, public and corporate support has enabled us to continue to serve the community and develop and pilot new ideas that have all informed system re-design.

